

Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CU-02 SAM-01 OIC-02 CIAE-00

DODE-00 PM-03 H-02 INR-07 L-03 NSAE-00 NSC-05 PA-01

PRS-01 SP-02 SS-15 USIA-06 ACDA-05 TRSE-00 SAJ-01

ERDA-05 OMB-01 BIB-01 /086 W
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FM USMISSION GENEVA

TO SECSTATE WASHDC 3630

INFO AMEMBASSY MOSCOW

USMISSION NATO

C O N F I D E N T I A L GENEVA 4359

E.O. 11652: GDS

TAGS: CSCE PFOR XG

SUBJECT: CSCE: STATUS REPORT ON PRINCIPLES DECLARATION

REFS: (A) GENEVA 4279; (B) GENEVA 3774; (C) GENEVA 3342

1. SUMMARY: SOVIET CONCESSION OF POINT ON WHICH AS RECENTLY AS END OF LAST WEEK THEY HAD INDICATED INTENTION TO STICK HARD ENABLED SUBCOMMITTEE TO WRITE IN JOURNAL JUNE 10 THAT KEY INTRODUCTORY PARAGRAPH WHICH WOULD SERVE AS TRANSITION FROM PREAMBLE TO PRINCIPLES THEMSELVES IS READY FOR PROVISIONAL REGISTRATION. SUBCOMMITTEE STILL HAS TO TACKLE PREAMBLE PROPER (PROBABLY MINIMUM OF FIVE PARAGRAPHS) AND TIDY UP FINAL CLAUSES AS WELL AS WORK OUT CLAUSE BEFORE ENTERING SECOND READING. FOR FIRST TIME, HOWEVER, THERE IS TALK AMONG NEUTRALS OF SEEKING TO SPEED UP WORK ON PREAMBLE BY ORGANIZING INFORMAL MEETINGS. END SUMMARY.

2. FOLLOWING IS TEXT OF INTRODUCTORY PARAGRAPH INSCRIBED IN JUNE 10 JOURNAL AS READY FOR PROVISIONAL REGISTRATION (PARENTHESES REPRESENT BRACKETS): BEGIN TEXT:
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(SOLEMNLY DECLARE/UNANIMOUSLY DECLARE/DECLARE) THEIR

DETERMINATION TO RESPECT AND PUT INTO PRACTICE, EACH OF THEM IN ITS RELATIONS WITH ALL OTHER PARTICIPATING STATES, IRRESPECTIVE OF THEIR POLITICAL, ECONOMIC OR SOCIAL SYSTEMS AS WELL AS OF THEIR SIZE, GEOGRAPHICAL LOCATION OR LEVEL OF ECONOMIC DEVELOPMENT, THE FOLLOWING PRINCIPLES, WHICH ARE ALL OF PRIMARY SIGNIFICANCE, GUIDING THEIR MUTUAL RELATIONS; END TEXT.

JOURNAL INCLUDES UK RESERVATION OF RIGHT TO RETURN TO POSSIBILITY OF USING PHRASE "IN THIS SPIRIT" AS ALTERNATIVE TO ONE OF BRACKETED LEAD-IN FORMULAE. SOVIET ACCEPTANCE OF UK PROPOSAL TO USE "ALL" IN PENULTIMATE PHRASE OF SENTENCE (REFTEL) IS GENERALLY VIEWED AS INDICATION OSOVIETS MAY NOW BE PREPARED TO DEAL ON NUMBER OF POINTS IN ORDER TO SPEED UP SUBCOMMITTEE WORK.

3. MAJOR REMAINING WORK IN FIRST READING OF PRINCIPLES DECLARATION (OTHER, OF COURSE, THAN QRR AND RELATED ISSUE OF COMPLETING TENTH PRINCIPLE) IS DRAFTING OF PREAMBLE PROPER. THREE TEXTS, FRENCH, SOVIET, YUGOSLAV, HAVE BEEN ON TABLE FOR BEST PART OF TWO YEARS. FOURTH, FINNISH, WAS INTRODUCED SEVERAL WEEKS AGO AS, LARGELY UNSUCCESSFUL, EFFORT TO PROVIDE COMMON NEGOTIATING BASIS (REF B). NEUTRALS ARE PRESENTLY TRYING TO ORGANIZE INFORMAL MEETINGS BETWEEN SPONSORS OF DRAFT PREAMBLES AND OTHER INTERESTED DEL TO FACILITATE WHAY MAY PROVE FAIRLY COMPLEX TASK OF NEGOTIATING COMPROMISE PRE-AMBULAR TEXT.

4. SUBCOMMITTEE IS ALSO TRYING TO TIDY UP FINAL CLAUSES BY INSERTING THEM IN JOURNAL WITH NOTATION THAT THEY ARE READY FOR PROVISIONAL REGISTRATION. THIS EXERCISE HAS BEEN HAMPERED BY ROMANIAN EFFORT TO RE-OPEN FRENCH-SOVIET COMPROMISE PARAGRAPH ON EQUAL VALUE AND INTERPRETATION OF PRINCIPLES TO FURTHER AMENDMENT. ROMANIANS GAVE FIRST INDICATION JUNE 10, HOWEVER, THAT THEY MIGHT DROP THEIR OBJECTIONS TO THIS PARAGRAPH (WHICH IS OF PARTICULAR IMPORTANCE TO FRG) IN RETURN FOR MINOR CHANGES IN ANOTHER, INFORMALLY AGREED, PARAGRAPH OF FINAL CLAUSES. IF THEY FOLLOW THROUGH, OTHER FINAL CLAUSES, WHICH HAVE ALREADY BEEN WRITTEN INTO NOTEBOOKS, SHOULD BE HANDLED

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COLLECTIVE SECURITY, AGREEMENT DRAFT, NEGOTIATIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 11 JUN 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975GENEVA04359
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750203-0756
From: GENEVA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750662/aaaacegh.tel
Line Count: 108
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 GENEVA 4279, 75 GENEVA 3774, 75 GENEVA 3342
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 29 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <29 APR 2003 by ElyME>; APPROVED <30 APR 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: STATUS REPORT ON PRINCIPLES DECLARATION
TAGS: PFOR, XG, CSCE
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006